October 18, 2023

The Honorable Patrick McHenry Speaker Pro Tempore U.S. House of Representatives H-232, The Capitol Washington, DC 20515

The Honorable Charles Schumer Majority Leader U.S. Senate S-221, The Capitol Washington, DC 20510 The Honorable Hakeem Jeffries Democratic Leader U.S. House of Representatives H-204, The Capitol Washington, DC 20515

The Honorable Mitch McConnell Republican Leader U.S. Senate S-230, The Capitol Washington, DC

Re: Extend Medicare Advanced Alternative Payment Model Incentive Payments

Dear Speaker Pro Tempore McHenry, Leader Jeffries, Leader Schumer, and Leader McConnell:

On behalf of the 24 undersigned physician and health care associations and over 600 health systems, hospitals, physician practices, health clinics, and accountable care organizations (ACOs), thank you for your leadership in ensuring that physicians and other clinicians have adequate resources to care for the health of the U.S. population. As Congress considers priority end-of-year legislation, we ask that you bolster and advance the ongoing transition to value-based payment models by extending the 5 percent advanced alternative payment model (APM) incentive payments for clinicians that were authorized under the Medicare Access and CHIP Reauthorization Act of 2015 (MACRA).

Eight years ago, Congress passed MACRA to shift how Medicare pays clinicians for health care services. Key goals were to encourage keeping patients healthy, reducing unnecessary care, and lowering costs for both patients and taxpayers. APMs have demonstrated that when physicians and other clinicians are held accountable for costs and quality and provided flexibility from fee-for-service (FFS) constraints, they can generate savings for taxpayers and improve beneficiary care.

Recognizing that FFS payments alone are not sufficient to cover the expenses associated with building and maintaining the necessary infrastructure to engage in wholescale care delivery redesign, MACRA included 5 percent incentive payments to enable clinicians to transition to advanced APMs (i.e., down-side risk APMs). This strategy has proven successful as participation in advanced APMs has grown by more than 173 percent with nearly 300,000 clinicians.¹

The advanced APM incentive payments have allowed clinicians to cover some of the investment costs of moving to new payment models, including expanding care teams, developing programs to improve beneficiary care, and adopting population health infrastructure. Incentives also help to improve care for patients by giving clinicians financial resources to expand services beyond those covered by traditional Medicare.

With the eligibility to earn advanced APM incentive payments set to expire at the end of 2023, progress towards value-based care could stall further. Absent Congressional intervention, physicians and other clinicians will be more likely to remain in MACRA's Merit-based Incentive Payment System (MIPS), which is burdensome, presents participants with financial costs associated with compliance and quality assurance measures, and does little to accurately assess improvements in health care outcomes. Moreover, some physicians currently in advanced APMs may be pushed back into MIPS because of increasing qualification thresholds, while others may choose to voluntarily shift back to MIPS because the program will continue to offer opportunities for high

¹ <u>https://qpp-cm-prod-content.s3.amazonaws.com/uploads/2433/2021%20QPP%20Experience%20Report.pdf</u>

performing APMs to qualify for MIPS adjustments in the coming years. The prospect of remaining in, or moving to, MIPS is particularly daunting as clinicians are slated for a 3.36 percent Medicare Part B payment cut stemming from the provisions in the Calendar Year 2024 Medicare Physician Fee Schedule Proposed Rule. Unless Congress intercedes, these payment reductions will take effect on January 1, 2024.

In recognition of our commitment to helping physicians and other clinicians move away from MIPS and advance Medicare's transition to accountable care, we urge you to include Section 3 of the Value in Health Care Act (H.R. 5013) in any end-of-year legislative package. This bipartisan legislation includes a two-year extension of MACRA's original 5 percent advanced APM incentives and adjusts the one-size-fits-all approach to revenue qualification thresholds to ensure that physicians and other clinicians continue to participate in APMs. These two crucial policy changes will help facilitate the continued transition to advanced APM arrangements while gradually increasing the associated revenue qualifications for incentive payments.

Lastly, Medicare's advanced APM incentives are a good return on investment. In 2022, ACOs produced \$1.8 billion in savings that was returned to Medicare.² This savings is significantly more than the \$644 million paid in incentives this year.³ APMs may also be helping to slow the growth in health care spending in Medicare and beyond. The Congressional Budget Office (CBO) released data earlier this year showing that actual 2022 federal spending on Medicare and Medicaid was 9 percent lower than original projections.⁴ Some of the features that characterize participation in APMs, such as improved care management and more efficient use of technology, are among factors that may have contributed to these lower-than-expected costs.

We ask you to advance this important legislation, which will give our organizations the flexibility and financial security needed to innovate care, improve the health of our populations, and lower health care costs.

We appreciate your consideration of this matter.

Sincerely,

American Medical Association AMGA National Association of ACOs Accountable for Health American Academy of Neurology American College of Physicians American Society for Radiation Oncology America's Essential Hospitals Association of American Medical Colleges Federation of American Hospitals National Rural Health Association Primary Care Collaborative

cc:

Chairwoman Cathy McMorris Rodgers Chairman Jason Smith Chairman Jodey Arrington Chairman Ron Wyden Chairman Sheldon Whitehouse America's Physician Groups Health Care Transformation Task Force Premier Inc. American Academy of Family Physicians American Association of Orthopaedic Surgeons American Osteopathic Association American Society of Nephrology Association for Clinical Oncology Association of Community Cancer Centers Medical Group Management Association Partnership to Empower Physician-Led Care The Society of Thoracic Surgeons

Ranking Member Frank Pallone Ranking Member Richard Neal Ranking Member Brendan Boyle Ranking Member Mike Crapo Ranking Member Charles Grassley

² <u>https://www.cms.gov/newsroom/press-releases/medicare-shared-savings-program-saves-medicare-more-18-billion-2022-and-continues-deliver-high</u>

³ <u>https://qpp-cm-prod-content.s3.amazonaws.com/uploads/2517/QPCount_IncentivePayments.pdf</u>

⁴ <u>https://www.cbo.gov/system/files/2023-03/58997-Whitehouse.pdf</u>

Health Systems, Hospitals, Physician Practices, Health Clinics, and ACOs

Accountable Care Coalition of Direct Contracting, LLC: AZ, CA, CO, CT, FL, GA, IL, MA, MI, NJ, NM, NY, OH, PA, TN, TX, UT, VA Avera Health; Sioux Falls, SD, MN, IA, NE Banner Health; Phoenix, AZ, CA, CO, NE, NV, WY Bellin and Gundersen Health System; Madison, WI, MN, IA, MI Bluestone Physician Services; Stillwater, MN, WI, FL Caravan Collaborative ACO 22; AL, AR, AZ, CA, CT, FL, GA, HI, IA, ID, IL, IN, KY, LA, MI, MN, MO, MT, NC, ND, NE, NJ, NM, NY, OR, PA, SD, TX, WA, WI, WV, WY Caravan Collaborative ACO 50; AR,CA,CO,GA,GU,IA,ID,IL,IN,KY,LA,MA,MI,MN,MO,MT,NC,ND,NE,OH,OR,TX,WA,WI,WV,WY Care New England Medical Group; East Greenwich, RI, MA, CT CareConnectMD ACO; CA, MI, SD, OH, IN, NY, TX, GA, FL, SC, NC, NE Clover Health; NJ, FL, OK, NE, MO, IL, GA, KS, NM, TX Collaborative Health Systems; AZ, CA, CO, CT, DC. FL, GA, IL, MA, MD, MI, NJ, NM, NY, OH, PA, TN, TX, UT, VA, WI CommonSpirit Health; IL, AR, AZ, CA, CO, GA, IA, IN, KS, KY, MN, ND, NE, NM, NV, OH, OR, PA, TN, TX, UT, WA, WI Community Care of Brooklyn; New York, NY DaVita; (National) Essentia Health; Duluth, MN; WI; ND Evolent Care Partners / The Accountable Care Organization, Ltd; CA, FL, IN, KS, KY, MI, NC, NY, TX, UT HarmonyCares ACO; Troy, MI, OH, PA, VA, FL, TX, WA, MO, WI, IL, IN, GA Health Choice Care; Miami, FL, HI, MO, NC, RI ilumed, LLC; Jupiter, FL, SC, AL, WV, KY, OH, TX, NJ, NY, TN Imperium Health; Louisville, KY, OK, AL, LA, FL, PA, CA, UT, NV, VA, AR, AK, TX, TN Intermountain Health; UT; ID, NV, CO, MT Jefferson Health, Philadelphia, PA & NJ Lumeris; MO, OH, CA, GA Mayo Clinic; MN, AZ, FL, IA, WI On Belay Health Solutions; MA; OR, CA, SD, NE, TX, FL, GA, TN, VA, IN, OH, PA, NJ, ME, RI Prominence Health; CA; NV; TX; FL; DC; SC; OK Providence; AK, WA, OR, CA, MT, TX, NM Responsive Care Solutions; Sarasota, FL; MN, OH, AK, DE, TN, CO Saint Alphonsus Health Alliance; Boise, ID & OR Southeast Medical Group, PC, Atlanta, GA; AL & TN Trinity Health Integrated Care, LLC; MI, IL, OH, PA, DE, IN, ID, FL, NY Trinity Health Mid Atlantic; PA, DE Trinity Health; MI ID, NY, PA, FL, DE, IL, OH, IA, CT, MA Upstream; NC, VA, SC USMM Accountable Care Partners; MI, OH, PA, VA, FL, GA, TX, MO, WA, WI, IL, IN Valley Health System; VA; WV Vanderbilt Health Affiliated Network; TN, KY VillageMD; OR, NV, AZ, CO, TX, IL, IN, MI, KY, GA, FL, NJ, RI, MA, NH Votion ACO; FL, GA, AL, TX, SC, MI, OK, TN, MS Wellvana; TN VA, WI, MI, GA, FL, CA, TX, LA, NY, SC, NC, AR, MO, OH, OK, KS, AZ, NM Aaron M. Roland, M.D.; Burlingame, CA Abimbola M. Banjo M.D. P.A.; Pleasanton, TX

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Aledade Accountable Care 99, LLC Aledade Arkansas ACO, LLC Aledade Delaware ACO LLC Aledade Duwamish ACO, LLC Aledade Florida Central ACO, LLC Aledade Kansas ACO, LLC Aledade Louisiana ACO, LLC Aledade Mississippi ACO, LLC Aledade Primary Care ACO LLC Aledade West Virginia ACO, LLC Aledade, Bethesda, MD Aledo Family Medicine; Aledo, TX Alicia W Grossmann M.D. Pa; Austin, TX Alignment Health; Orange, CA Alleghany Health; Sparta, NC Allen Parish Community Healthcare; Kinder, LA Altamonte Family Practice; Florida Amin Medical Center; Skippack, PA AMITA Health ACO, Chicago, IL **AmpliPHY of Kentucky ACO LLC** Andre K.S. Tse, M.D. PA; Jacksonville, NC AnMed; Anderson, SC Ann Arbor Endocrinology; Ann Arbor, MI Ann H. Snyder, M.D., PA; McKinney, TX Anna Abalos, M.D.; Roseville, CA Antone Internal Medicine and Associates; Southfield, MI Apex Primary Care; Florida Apple Hill Podiatry Associates PC; Pennsylvania Aquino Integrative Internal Medicine; Roseville, MI Arbor Ypsi Foot & Ankle Center; Ann Arbor, MI Arcadia Solutions, LLC; Burlington, MA Arcare, Augusta, AR Archbold Medical Center; Thomasville, GA Arkansas Health Network; Little Rock, AR Arthur Powell, M.D.; Bingham Farms, MI Ascension Saint Thomas; Nashville, TN Ascension; St. Louis, MO Associated Endocrinologists; Farmington Hills, MI Associated Family Physicians, Inc.; Sacramento, CA Associates in Internal Medicine; West Bloomfield, MI Associates in Physical Medicine & Rehab; Ypsilanti, MI Assurity DCE, LLC; Trinity, FL Atlantic Accountable Care Organization; Morristown, NJ AtlantiCare; Atlantic City, NJ Auburn Hills Medical Clinic; Auburn Hills, MI Auburn Medical Group, Inc.; Auburn, CA Azelvandre Family Practice; Florida

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Maria's Healthcare Service; Shelby, MT Marshall Health Network; Huntington, WV Martin Podiatry PC; Pennsylvania Mass General Brigham; Boston, MA McAuley Health Partners ACO, LLC; Ann Arbor, MI McDermott-Sitzman Association; Washington, DC McDonough District Hospital; McDonough County, IL McKenzie Health System; Sandusky, MI McKenzie Health; Watford City, ND MD Valuecare, LLC; Richmond, VA Medical Associates of NWA, P.A.; Fayetteville, AR Medical Associates of Southern KY; Glasgow, KY Medical Office of Tara L Cuda, DO, Philadelphia, PA Memorial Community Health Inc.; Aurora, NE Memorial Community Hospital and Health System; Blair, NE MercyOne Population Health Services Organization, Iowa MercyOne, Des Moines, Iowa Meritas Health, Kansas City, MO Methodist Alliance for Patients and Physicians, Dallas, TX Methodist Patient Centered ACO; Dallas, TX Methodist Physicians Clinic; Omaha, NE MHP Palliative Care; Farmington Hills, MI Michael Fox, D.O., DABAM; Livonia, MI Michigan Premier Internists; Southfield, MI Mid-Atlantic Collaborative Care, LLC Middletown Medical; Middletown, NY Millennium Affiliated Physicians; Farmington Hills, MI Millennium Physician Group; Florida Mission Health Partners; Asheville, NC Mobile Physician Associates; Los Angeles, CA Mohammad N. Alocozy, M.D; Sacramento, CA Mon Health System; Morgantown, WV Monticello Medical Associates - Monticello, KY Monument Health; South Dakota Morris Hospital and Healthcare Centers; Morris, IL Mount Carmel Health Partners; Columbus, OH Mount Sinai Health System; New York, NY Mount Sinai Morningside, Mount Sinai Health System, New York, NY Mountain View Hospital; Idaho Falls, ID MultiCare Connected Care; Tacoma, WA MUSC Health Alliance; Charleston, SC Myrtue Medical Center; Harlan, IA Nathan J, Hershberger, PLLC; Florida Nebraska Health Network; Omaha, NE Nebraska Medicine; Omaha, NE Neil A. Patterson, M.D., P.A.; Florida New Britain Family Practice, New Britain, PA

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Scripps Accountable Care Organization, LLC; San Diego, CA SDI Services, LLC; Arizona Select Health Network; Mishawaka, IN Sellersburg Internal Medicine & Pediatrics; Sellersburg, IN Sergio B Seoane M.D.; Florida Shah And Associates Family Practice; Cary, NC Shenandoah Medical Center; Shenandoah, IA Shroff Cardiology & Internal Medicine Clinic Pa; Big Spring, TX Shylesh Ganta, M.D., P.A; Midland, TX Sidney Health Center; Sidney, MT Silver Pine Medical Group; Sterling Heights, MI Silver State ACO; Las Vegas, NV SMP Health - St. Kateri; Rolla, ND SOMOS ACO; New York, NY SoNE Health; Windsor, CT South Macomb Internists; Warren, MI South Texas Internal Medicine Associates; San Antonio, TX Southeast Health Statera Network; Dothan, AL Southeastern Health Partners; Greenville, SC Southern Atlantic Healthcare Alliance; Cary NC Southwest Diagnostic Imaging, LLC; Scottsdale, AZ Southwest Healthcare Services; Bowman, ND Southwest Internal Medicine Specialists; Florida Southwest Medical Imaging, Ltd; Scottsdale, AZ Space Coast ACO, LLC; New Port Richey, FL Stephen J. Carney, M.D.; Burlingame, CA Stephen J. Shields, MD PA; Florida Stephen Williams Internal Medicine MD PC; Troy; MI Sterling Physicians; Sterling Heights, MI Stratum Med; Champaign, IL Subodh K Mallik, M.D.; Ft. Stockton, TX Summit Health; Berkeley Heights, NJ Summit Healthcare Regional Medical Center; Show Low, AZ Summit Physician Services; Pennsylvania Suncoast Premier Medical, LLC; Florida Sunflower Medical Group P.A.; Kansas City, KS Suresh Prasad, M.D. PA; Odessa, TX Sutter Health; Sacramento, CA Tandigm Health; West Conshohocken, PA Tandigm Value Partners; Southeastern, PA TC2; Macon, GA TeamHealth; Knoxville, TN The Center for Health Affairs; Cleveland, OH The Doctor's In, Inc.; Roseville, CA The Iowa Clinic, Des Moines, IA The South Bend Clinic; South Bend, IN

The Wright Center for Community Health and Graduate Medical Education; Scranton, PA

Think Whole Pearson Healthcare; Omaha, NE Thomas Hopkins, M.D.; Roseville, CA Thundermist Health Center, Warwick, RI Tommy T. Kuo, M.D.; San Mateo, CA Torrance Memorial Integrated Physicians, LLC; Torrance, CA Total Family Healthcare; Florida Traci Thompson, MD PA; Florida Triad HealthCare Network; Greensboro, NC Triad Internal Medicine; Asheboro, NC Triad Primary Care, PLLC; Greensboro, NC Trinsic; Denver, CO TriState Health; Clarkston, WA Tryon ACO, LLC; Charlotte, NC Twin Lakes Family Medicine; Bloomfield Hills, MI UC San Diego Health; San Diego, CA UMass Memorial Health; Worcester, MA UNC Senior Alliance/UNC Health; Chapel Hill, NC United Hospital District; Blue Earth MN UnityPoint Accountable Care; Des Moines, IA University Internal Medicine, Inc; Pawtucket, RI Vanderbilt University Medical Center; Nashville, TN Versailles Family Medicine; Versailles, KY Vikram Vadyala, M.D.; Midland, TX Virginia Care Partners; Richmond, VA Vista Complete Care; Auburn, CA Vital Medicine PC; Livonia, MI Vraj Medical LLC; Florida Vytalize Health; Hoboken, NJ Wake Internal Medicine & Pediatrics; Raleigh, NC Wake Internal Medicine Consultants, Inc.; Raleigh, NC Wakely, an HMA Company (Nationwide) WellSpan ACO; York, PA WellSpan Medical Group; Pennsylvania Wellvana Health; Nashville, TN Wesley R. Barnes, M.D.; Royal Oak, MI West Florida ACO, LLC; Tampa Bay, FL Western Wake Wellness; Cary, NC Westland Clinic; Westland, MI Westland Healthcare; Westland, MI WinnMed; Decorah, IA Winona Health; Winona, MN Winter Garden Health and Wellness; Florida Winter Park Family Practice; Florida Wrightstown Family Medicine; Newtown, PA Xin-Nong Li M.D., Inc.; Fair Oaks, CA Yorktowne Urology PC; Pennsylvania You and Your Health Family Care; Florida

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